



Envisioning a Statewide Travel Demand Model for Minnesota

Modeling Mobility Conference 2025

Paul Morris, PE – SRF Consulting Group, Inc.

Timeline of Minnesota's Climate Actions

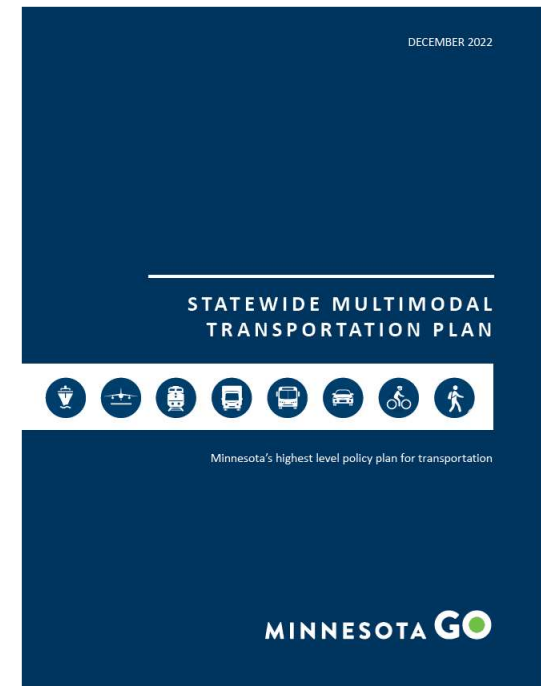
- 2007** **Next Generation Energy Act** created goal to reduce Minnesota GHG emissions 80% by 2050
- 2008** Minnesota **Climate Change Advisory group** publishes final report recommending a comprehensive set of state-level climate policies
- 2016** **Climate Solutions and Economic Opportunity report** identifies near-term emission reduction opportunities
- 2019** MnDOT publishes **Pathways to Decarbonizing Transportation in Minnesota**, outlining potential transportation actions to meet GHG goals
- 2020** **Sustainable Transportation Advisory Committee** established
- 2021** **Clean Cars Minnesota** rule adopted
- 2022** Minnesota's **Climate Action Framework** set goal to reduce GHG emissions by 50% by 2030 and achieve net-zero by 2050

Minnesota **Statewide Multimodal Transportation Plan** establishes transportation GHG reduction targets consistent with the Framework (80% reduction by 2040)
- 2023** **HF 2887** law creates new transportation funding sources for sustainable transportation, rebates and work groups

Next Generation Energy Act adopts goal to reduce GHG emissions by 30% by 2025, 50% by 2030 and net-zero emissions by 2050

Clean Transportation Fuel Standard Working Group and **GHG Emissions Impact Mitigation Working Group** are established and begin work

Setting the stage | Legislation Context



GHG emissions reduction performance targets & Impact Assessment + Offset

GHG emissions targets and project assessment (2023):

- [Chapter 216](#) (2023): Set greenhouse gas emissions goal for Minnesota across all sectors
- [Chapter 174](#) (2023): requires the commissioner of transportation to establish greenhouse gas emission reduction targets for the transportation sector
- [Chapter 161](#) (2023): Requires MnDOT to assess and mitigate greenhouse gas emissions for highway expansion projects in 2025

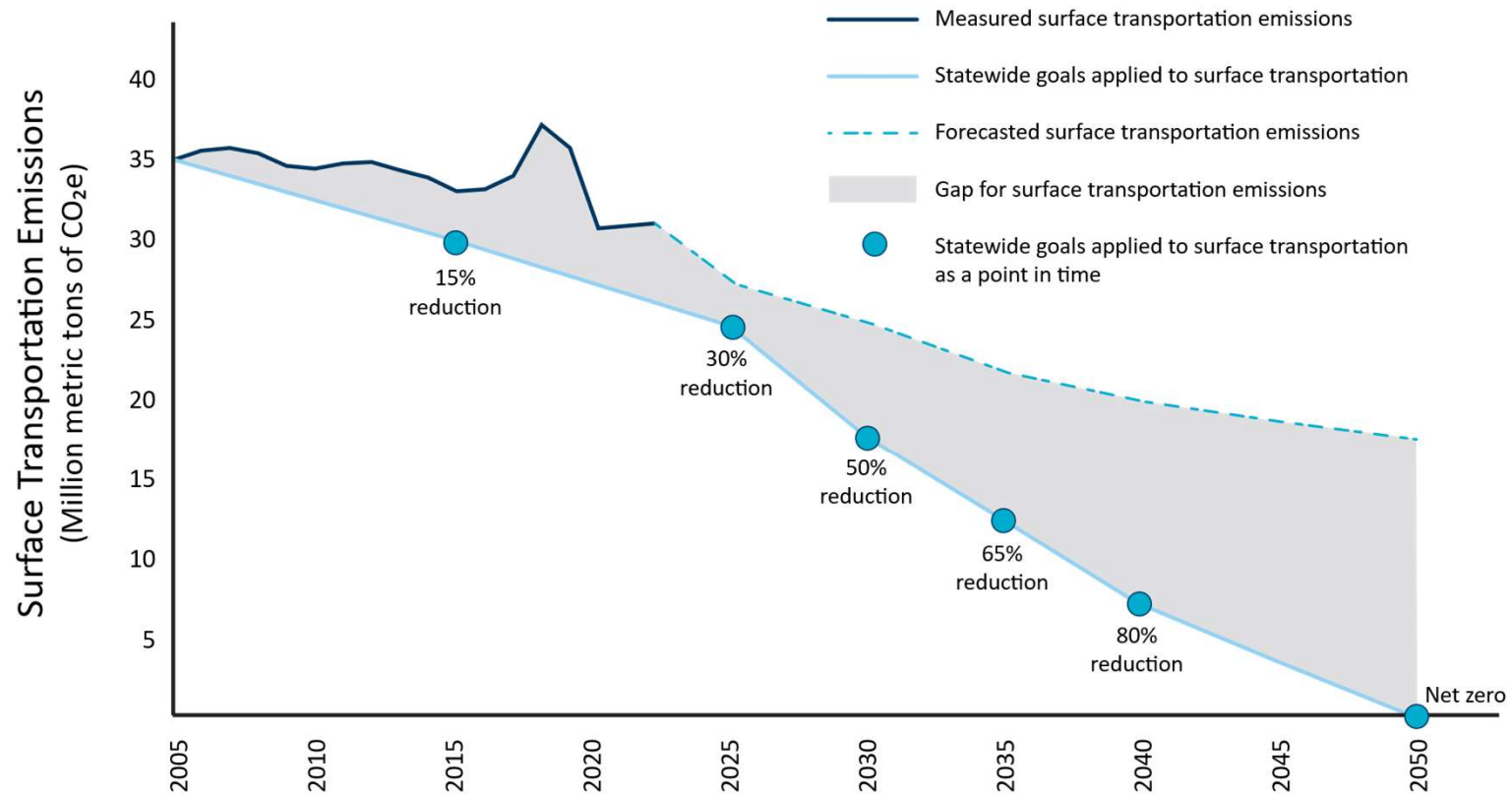


Portfolio / Program Assessment (2024):

- [Chapter 127](#) (2024): Amends 161.178 to add a requirement of "assessing a portfolio or program of projects instead of on a project-by-project basis" by 2027



Surface transportation emissions



Note: The 'zero' at the right-hand side of the graph represents a net value of zero GHG emissions from the transportation sector. This means that the GHG emissions created by the transportation sector are 100% offset by mitigation efforts.

Surface transportation geographic regions

Scenario 1

Metropolitan
Council's 7-county
metro area
(statute defined)

Greater Minnesota
*(everywhere outside the
metro area)*

Scenario 2

Metropolitan
Council's 7-county
metro area
(statute defined)

Greater Minnesota
Metropolitan
Planning
Organizations
(7 urbanized areas)

Greater Minnesota
rural areas
*(everywhere outside the metro
area and 7 MPO urbanized
areas)*

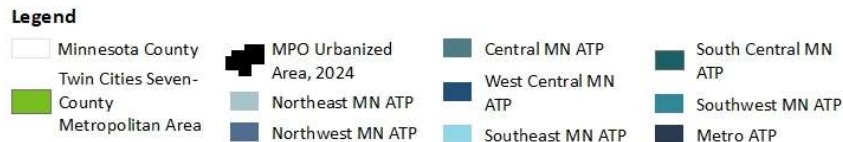
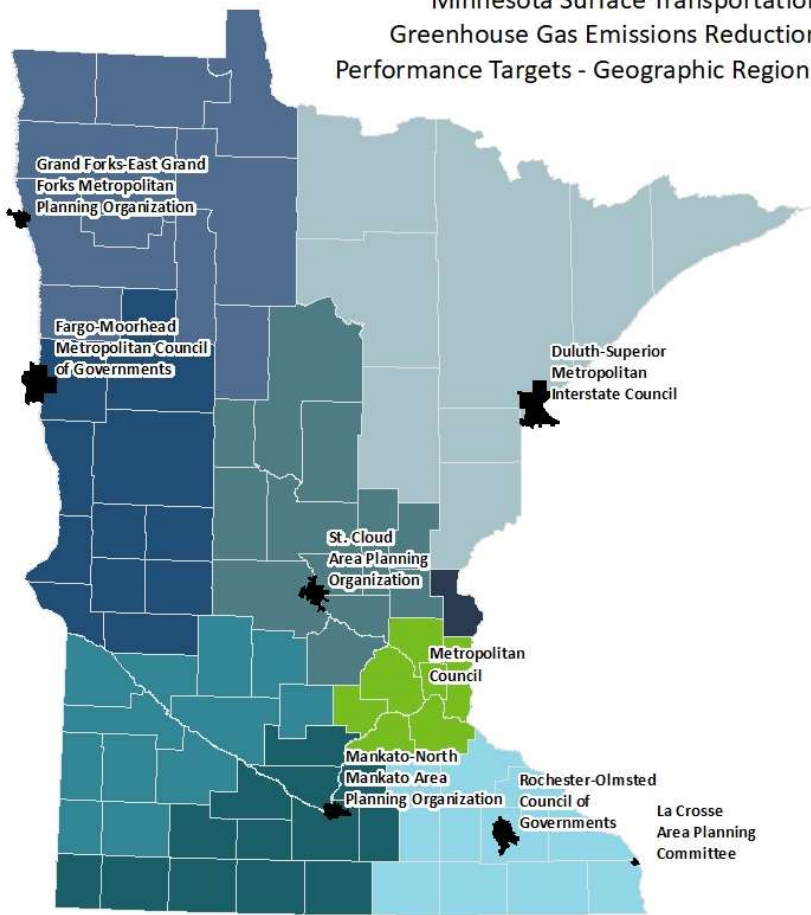
Scenario 3

Metropolitan
Council's 7-county
metro area
(statute defined)

Greater Minnesota
Metropolitan
Planning
Organizations
(7 urbanized areas)

Greater Minnesota
Area Transportation
Partnerships
(8)

Minnesota Surface Transportation
Greenhouse Gas Emissions Reduction
Performance Targets - Geographic Regions



Surface transportation geographic regions

Scenario 3

Metropolitan Council's 7-county metro area
(statute defined)

Greater Minnesota Metropolitan Planning Organizations
(7 urbanized areas)

Greater Minnesota Area Transportation Partnerships
(8)

Provides more opportunities for accountability.

We can see ourselves in the work because it's more context-sensitive.

So, we need a model...

Now what?

Stakeholder Workshop

Held summer 2024 with approximately 70 participants representing:

MnDOT Groups	Partner Organizations and Agencies
Transportation System Management	DEED
Metro and District representatives	Minnesota Management and Budget
MnIT @MnDOT	Federal Highway Administration
Environmental Stewardship	Metropolitan Council
State Aid	University of Minnesota
Sustainability and Public Health	Metro Transit
Transit and Active Transportation	Grand Forks/East Grand Forks MPO
Traffic Engineering	La Crosse Area Planning Committee
	Mankato/North Mankato APO

Statewide Travel Demand Forecast Models

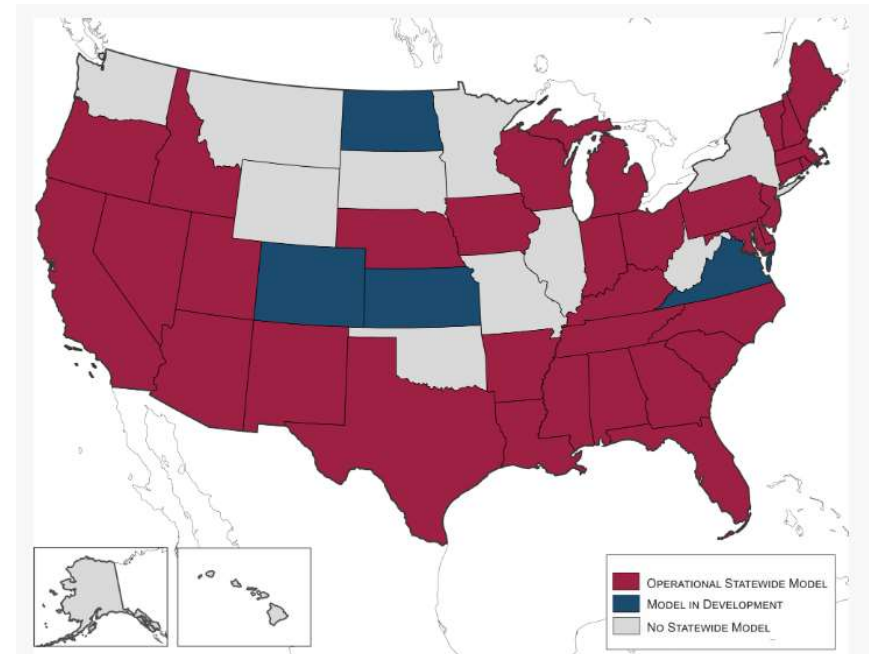
Background

- MN legislation requires assessment of GHG and VMT impacts of transportation investments
- Legislature directed MnDOT to develop STDfM to support GHG and VMT assessments

This investigation:

- Reviewed state of practice for STDfM nationally
- Created scenarios of model approaches for MN
- Evaluate and prioritized those scenarios
- Developed recommendations for MN STDfM implementation

Models are most successful when they are able to address statewide priorities as expressed by legislators and other political leaders.



Source: NCHRP Synthesis 514 – Statewide and Megaregional Travel forecasting Models: Freight and Passenger

Stakeholder Workshop – Travel Demand Model Background

- Basic model structures
- Optional model features
 - Allow for switching between modes
 - Consider different times of day
 - Include intersections and traffic control
 - Include pricing (tolls, transit fares)

S-T-O-R-M Analysis Framework



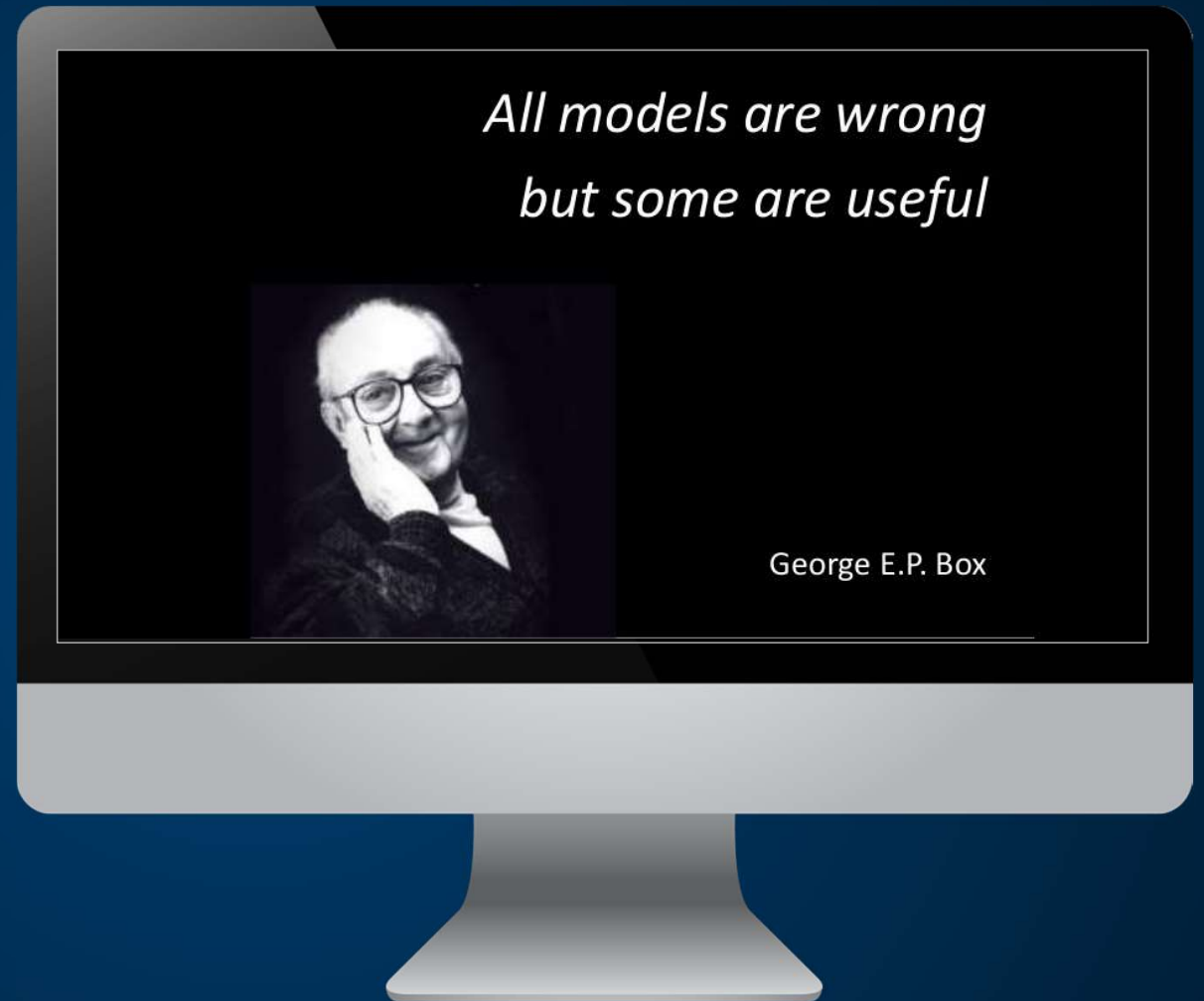
Minnesota Approach

Strategic Planning Model

Travel Demand Model

Traffic Simulation

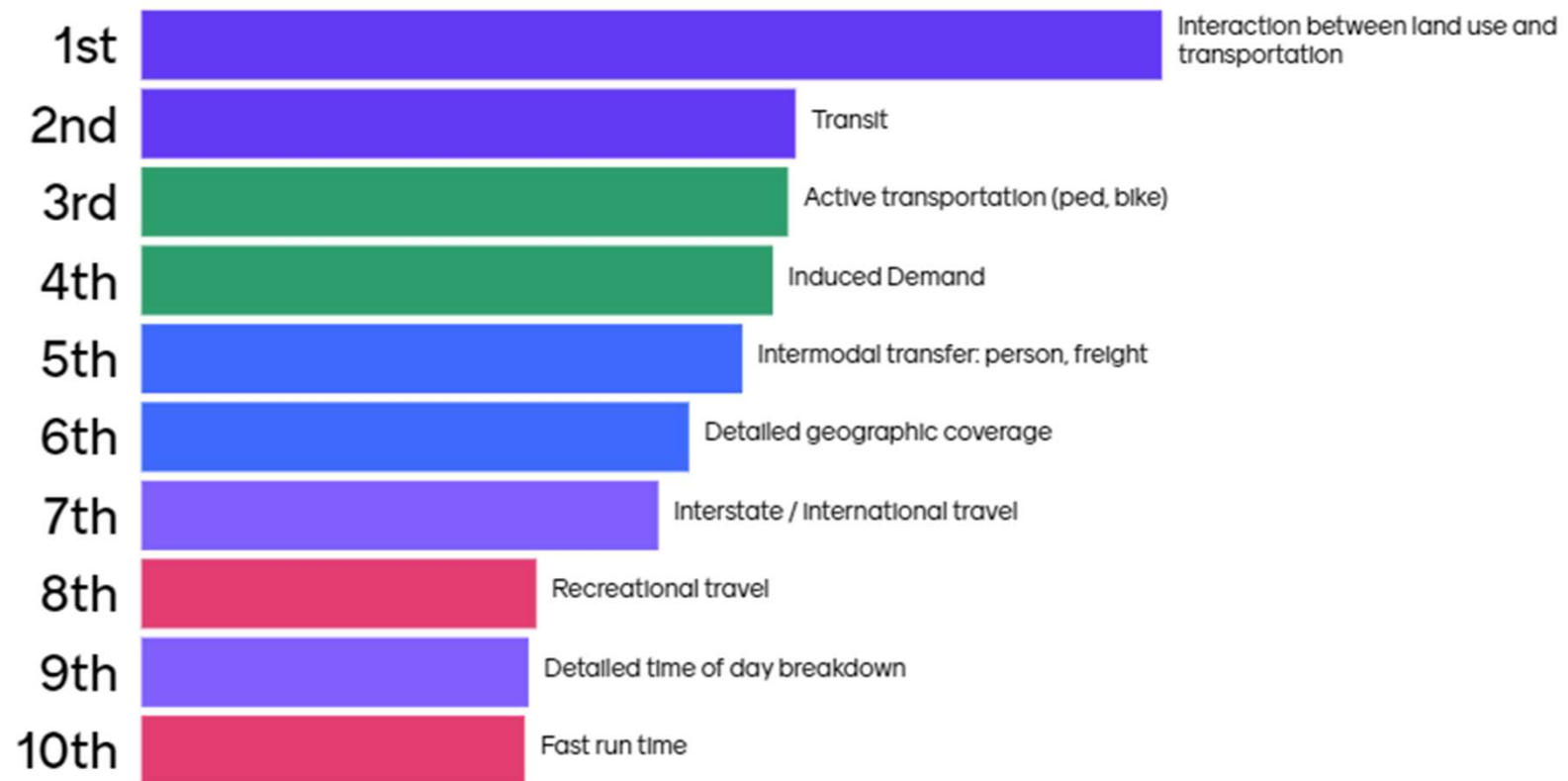
Travel Demand Forecast Models



Stakeholder Input – Potential Model Use Cases

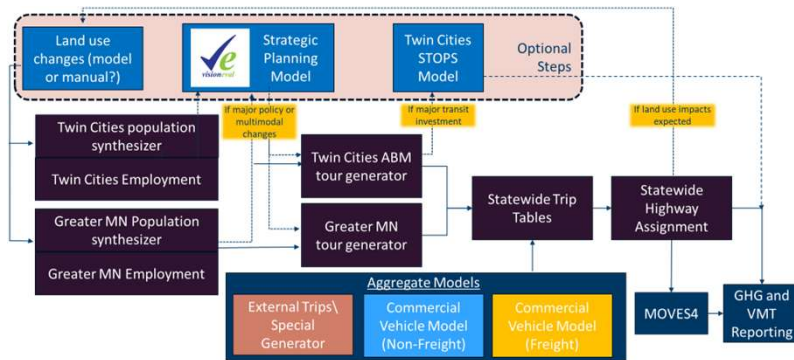
Freight	Induced Demand	Project Alternatives Analysis
Corridor Planning	Intercity/Interregional Travel	Recreation
Areas Without Models	Land Use	Regional Model Integration
E-Commerce	Local Roadway Projects	Specialty Destinations
Economic Analysis	Mode Shift	Traffic Data Synthesis
Equity/User Analysis	Multimodal Operations	Travel Time Reliability
Grant Applications	Planning and Programming	Urban Transit

Stakeholder Input – Priority Model Characteristics

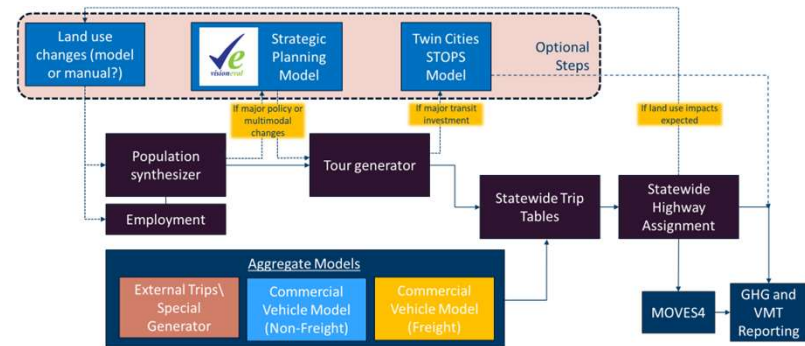


Model Scenarios...

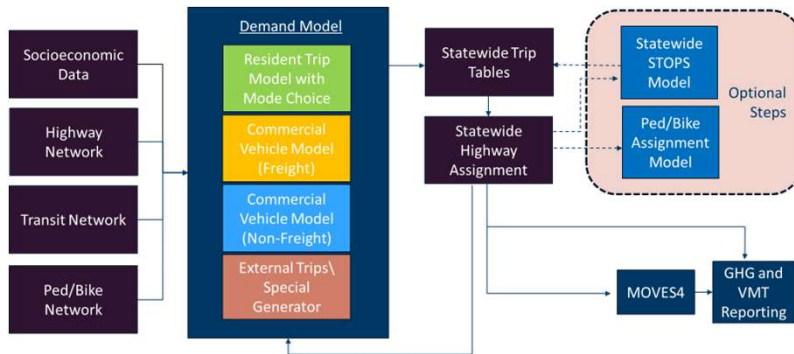
A: Greater MN + Metro ABM Integration



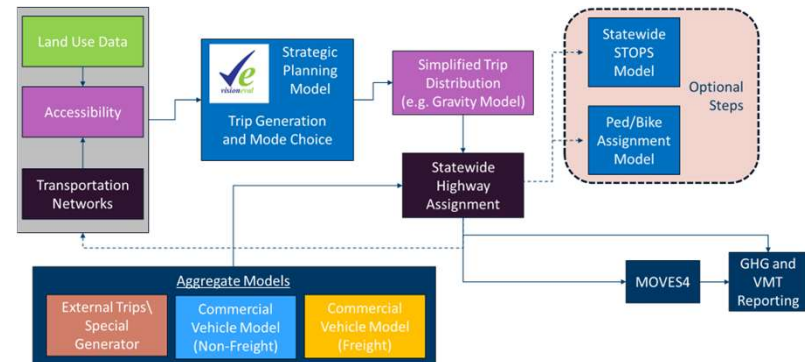
A2: Build Out Twin Cities ABM to Entire State



B/C: Statewide Trip/Tour-Based Model



D: Land-Use Focused Model with Basic Highway Assignment



*Potential to pair any of above transportation models with nested Economic / Land Use / Policy models

Scenario Evaluations



Recommendations

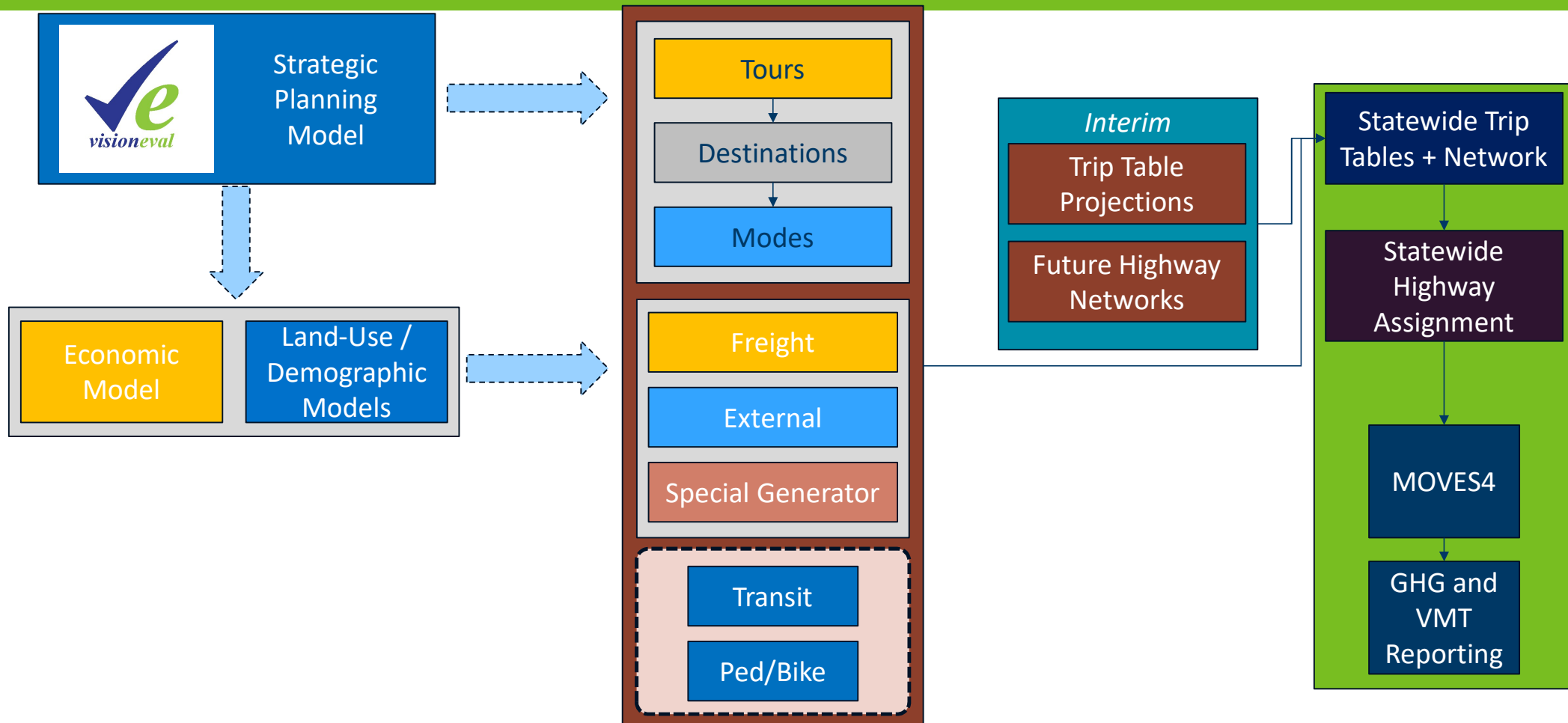
2-Track Model Structure

- Strategic Planning Model
 - Address big-picture questions about approaches to reduce transportation GHG and their costs and benefits
- Travel Demand Forecast Model
 - Emphasis on program-level GHG assessment and less on strategy development (at least initially)

Work Backwards

- Start with highway network, existing trip tables, and assignment routine. Add simple methods to extrapolate 20-year travel demand.
- Build out travel model structure using a tour-based approach
- Incorporate additional features over time (likely beyond 2027) such as freight, land use, etc.

Recommendations



Questions?

Thank you!

Contact

Paul Morris, PE

Director of Policy & System Studies

SRF Consulting Group, Inc.

pmorris@srfconsulting.com

763-452-4773